

Message Text

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ACTION OES-07

INFO OCT-01 ARA-10 EUR-12 ISO-00 SOE-02 IO-13 AID-05
CEA-01 CIAE-00 COME-00 DODE-00 EB-08 H-01 INR-07
INT-05 L-03 NSAE-00 NSC-05 OMB-01 PM-05 USIA-06
SP-02 SS-15 STR-06 TRSE-00 ACDA-12 NRC-05 EA-10
PRS-01 PA-01 /144 W
-----001362 122319Z /72

P 130045Z JAN 78
FM AMEMBASSY VIENNA
TO SECSTATE WASHDC PRIORITY 4694
INFO AMEMBASSY BELGRADE
AMEMBASSY MEXICO
USDOEHQ WASHDC

C O N F I D E N T I A L SECTION 01 OF 02 VIENNA 00253

USIAEA

DEPT PASS OES/NET AND IO/SCT

E.O. 11652: GDS
TAGS: PEPR, ENRG, YO
SUBJECT: DISCUSSION WITH YUGOSLAV AMBASSADOR KLJUN ON
NUCLEAR ISSUES
REF: A) STATE 306255, B) STATE 6832

1. SUMMARY. YUGOSLAV AMBASSADOR KLJUN SAID HE SAW NO
PRESSING URGENCY FOR BOARD APPROVAL OF US AMENDMENTS TO
US-IAEA COOPERATION AGREEMENT IN FEBRUARY AND BELIEVED
FROM YUGOSLAV STANDPOINT OTHER ARRANGEMENTS COULD BE MADE
WHICH WOULD RESOLVE KRSKO FUEL SUPPLY ISSUE PRIOR TO
PRESIDENT TITO'S VISIT. END SUMMARY.

2. YUGOSLAV AMBASSADOR KLJUN IN CHARGE OF NUCLEAR ISSUES
IN FSFA CALLED ME SHORTLY AFTER HIS ARRIVAL VIENNA
JANUARY 9 AND WE ARRANGED MEETING JANUARY 11. MEETING
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WHICH LASTED HOUR AND A HALF ALSO ATTENDED BY SRECKOVIC,
YUGOSLAV ALTERNATE RES REP TO IAEA. TONE OF MEETING WAS
CONSTRUCTIVE AND CORDIAL THROUGHOUT.

3. KLJUN BEGAN BY SAYING HE HAD HAD GOOD TALKS IN
WASHINGTON BUT NEVERTHELESS FELT AS REPORTED BY BELGRADE
THAT US SPOKESMAN COULD HAVE SHOWN EVEN GREATER FLEXI-

BILITY. HE INDICATED SUGGESTED COMPROMISE SOLUTION CONTAINED REFTEL A WAS POSITIVE DEVELOPMENT BUT THAT HE WOULD HAVE TO DEFER GIVING ANY FURTHER VIEWS UNTIL FORMAL POSITION TAKEN AT HIGH LEVEL IN YUGOSLAV GOVERNMENT.

4. IT WAS CLEAR FROM DISCUSSION THAT KLJUN HAD ALREADY TALKED TO MEXICAN AMBASSADOR, MALAYSIAN AMBASSADOR AND SECRETARIAT OFFICIALS AND I SURMIZED THAT HIS EFFORTS HAD BEEN DIRECTED AT MAKING THEM ALERT AND SENSITIVE TO THE AMENDMENTS US WOULD PROPOSE TO US-IAEA COOPERATION AGREEMENT. I STRESSED SEVERAL TIMES THAT I HOPED HIS EFFORTS IN THIS REGARD WOULD BE SUPPORTIVE SINCE BOTH OUR GOVERNMENTS TOOK SIMILAR VIEW OF IMPORTANCE NON-PROLIFERATION. I NEVER RECEIVED SPECIFIC ACKNOWLEDGMENT FROM HIM THAT THIS WAS OR WOULD BE YUGOSLAV POSITION. KLJUN INDICATED HE COULD NOT GIVE DEFINITIVE POSITION UNTIL HE SAW PRECISELY WHAT AMENDMENTS TO US-IAEA AGREEMENT WERE BEING PROPOSED. I TOLD HIM THAT EMBASSY BELGRADE HAD RECEIVED AUTHORIZATION TO PROVIDE HIM WITH TEXT OF US PROPOSED AMENDMENTS.

5. WE THEN DISCUSSED TIMING QUESTION AND KLJUN GAVE IMPRESSION HE BELIEVED IT WOULD BE DIFFICULT TO BRING AMENDED US-IAEA AGREEMENT BEFORE FEBRUARY BOARD (NOTE THAT YUGOSLAVIA IS NOT PRESENTLY MEMBER OF BOARD OF GOVERNORS). COMMENT: I ASSUMED THAT ONE OF HIS EFFORTS

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IN TALKS WITH OTHER COUNTRIES HAD BEEN TO PRESS FOR DELAY IN BOARD CONSIDERATION IN EFFORT ASSURE THAT BOARD CONSIDER PROPOSED AMENDMENTS THOROUGHLY AND NOT IN HASTE. END COMMENT.

6. WE THEN DISCUSSED TIMING IN RELATION TO PRESIDENT TITO'S VISIT AND AGREED TO IMPORTANCE OF RESOLVING MATTER OF SUPPLY FOR KRSKO PRIOR TO TITO VISIT IN ORDER THAT ISSUE WOULD NOT REMAIN OUTSTANDING AND HAVE TO BE DEALT WITH BY HEADS OF STATE. KLJUN SEEMED CONFIDENT THAT BILATERAL EXCHANGE OF LETTERS OR JOINT NOTIFICATION OF US AND YUGOSLAVIA TO IAEA COULD SERVE AS SUBSTITUTE SOLUTION WHICH WOULD RESOLVE KRSKO SUPPLY ISSUE. THEREFORE HE DID NOT FEEL THERE WAS ANY URGENCY FROM YUGOSLAV STANDPOINT IN OBTAINING BG APPROVAL OF US AMENDMENTS TO US-IAEA AGREEMENT OF COOPERATION. I TOLD HIM THAT OF THE THREE PRESENT AGREEMENTS WE WERE ATTEMPTING TO BRING BEFORE FEBRUARY BOARD, AMENDMENT TO US-IAEA AGREEMENT OF COOPERATION SEEMED TO ME TO BE THE EASIEST SINCE IT INVOLVED ONLY TWO PARTIES AND THEREFORE WE WERE INCLINED TO PRESS FOR ITS CONSIDERATION.

7. WE THEN HAD LONG AND WIDE-RANGING DISCUSSION OF SIGNIFICANCE OF IAEA AND THE IMPORTANCE WHICH WE BOTH AGREED OUR TWO COUNTRIES ATTACHED TO HAVING AGENCY OPERATE IN EFFECTIVE AND EFFICIENT MANNER. I TOLD KLJUN THAT, GENERALLY SPEAKING, I BELIEVED MANY OF US OUTSIDE AGENCY ASSUMED THAT SECRETARIAT WAS CAPABLE OF STANDING ON ITS OWN FEET AND TAKING SIGNIFICANT INITIATIVES WHEN NECESSARY. IN MY EXPERIENCE, HOWEVER, I FELT THAT THIS WAS NOT VIEW TAKEN BY CURRENT AGENCY MANAGEMENT, WHICH CONSIDERED RATHER THAT THEY WERE MERELY EXECUTORS OF POLICY LAID DOWN BY BOARD OF GOVERNORS AND THEREFORE COULD NOT TAKE INDEPENDENT INITIATIVE IN ABSENCE OF CLEAR MANDATE FROM BOARD TO

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FM AMEMBASSY VIENNA

TO SECSTATE WASHDC PRIORITY 4695

INFO AMEMBASSY BELGRADE

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DO SO.

8. KLJUN ASKED ME IF I THOUGHT IAEA WAS APPROPRIATELY ORGANIZED TO DEAL WITH THE PROBLEMS IT PRESENTLY FACED OR IF ITS ORGANIZATION WAS REALLY ANTIQUATED. I REPLIED THAT I WAS CONVINCED ANY ORGANIZATION WAS ONLY AS GOOD AS THE CAPABILITIES OF THE INDIVIDUALS THAT COMPOSED IT AND THAT I HAVE BECOME CONVINCED THAT ANY ORGANIZATION COULD BE MADE TO WORK IF IT HAD CAPABLE PEOPLE WHO WERE DETERMINED TO MAKE IT WORK. I THEREFORE URGED HIM TO MAKE SURE THAT YUGOSLAVIA NOMINATED CAPABLE INDIVIDUALS TO SERVE ON THE SECRETARIAT. HE TOLD ME THAT MANY VACANCY NOTICES FROM THE IAEA CAME TO YUGOSLAVIA AND WERE CIRCULATED AMONG THEIR LABORATORIES AND HE WOULD NEVER

RECEIVE ANY RESPONSES. I REJOINED THAT IF WE WERE GOING TO HAVE AN EFFECTIVE IAEA, WE ALL HAD TO MAKE THE NATIONAL SACRIFICE OF ASSURING THAT SOME OF OUR BEST PEOPLE WERE ASSIGNED TO THE IAEA, AND THAT THIS WOULD ONLY COME ABOUT IF THERE WAS A CONCERTED EFFORT AT THE NATIONAL LEVEL.

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9. I INFORMED KLJUN OF PROPOSAL THAT NOSENZO VISIT BELGRADE JANUARY 22-24 AND HIS IMMEDIATE REACTION WAS THAT THAT WOULD BE TOO EARLY SINCE YUGOSLAVS WOULD NOT HAVE HAD TIME TO FINALIZE THEIR POSITION. HE SAID HE WOULD PROPOSE TO EMBASSY BELGRADE THAT VISIT BE DEFERRED UNTIL AROUND FEBRUARY 1.

10. KLJUN ASKED WHETHER MISSION INFORMED REGARDING RESULT OF PRESIDENT CARTER'S DISCUSSIONS ON NUCLEAR ISSUES WITH INDIA. HE EXPRESSED SURPRISE THAT PRESS REPORTS HAD INDICATED U.S. WILLINGNESS PROCEED WITH FUTURE SUPPLY ENRICHED URANIUM AND SOME HEAVY WATER WITHOUT OUR APPARENTLY HAVING RECEIVED ANY INDIAN COMMITMENT TO FULL-SCOPE SAFEGUARDS. HE CITED INCONSISTENCY OF SUCH APPROACH WITH INDIA A NON-NPT COUNTRY RECEIVING PREFERENTIAL TREATMENT TO YUGOSLAVIA AN NPT COUNTRY. I TOLD HIM I TOO HAD BEEN PUZZLED BY THE PRESS REPORTING ON THIS MATTER BUT HAD RECEIVED NO OFFICIAL INFORMATION. MISSION WOULD APPRECIATE REPORT ON RESULTS OF DISCUSSIONS ON THIS ISSUE IN INDIA. STONE

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